

Explaining the Commission work programme 2025

11 February 2025

What is the Commission work programme?

Every year, the Commission adopts its annual work programme setting out the list of the most important new policy and legislative initiatives it will take in the year ahead.

The work programme is a key vehicle to deliver on commitments outlined in the [Political Guidelines](#) and the [mission letters](#) sent by President von der Leyen to each College Member.

Following its adoption, the work programme is presented to the European Parliament Plenary and subsequently to the General Affairs Council.

On the basis of the Commission work programme and priorities put forward by the other institutions, the Commission, the European Parliament and the Council establish a Joint Declaration on the EU's legislative priorities for 2025 and Joint Conclusions on priorities for the term.

Simplifying rules and effective implementation

To become more prosperous, competitive and resilient, EU citizens and businesses must be protected from unfair competition, obstacles to accessing capital, high energy costs and the imminent danger of climate change. One of the main priorities for the Commission is to address these challenges, including by making our rules simpler and more effective.

Some key initiatives for simplification ⁽¹⁾

This work programme presents a first set of Omnibus proposals that simplify various pieces of legislation, alongside a record number of initiatives with a strong simplification dimension. They will contribute to achieving the goal of reducing administrative burdens by at least 25%, and at least 35% for small- and medium-sized enterprises (SMEs).

A first series of Omnibus packages will be on sustainability, and on investment simplification. These will be followed by another omnibus package, including on small mid-caps and removal of paper requirements, a Digital package and a Common Agricultural Policy simplification package.

Other examples of key initiatives with significant simplification dimension:

- Industrial Decarbonisation Accelerator act
- Review of the Securitisation Framework

⁽¹⁾ Simplification and implementation are key priorities of the Commission. These are only a few examples on the new initiatives. To see the full picture, please refer to the section below where simplification efforts have been highlighted in blue.

New initiatives in the 2025 Commission work programme:

 A new plan for Europe's sustainable prosperity and competitiveness	
■ Competitiveness Compass	non-legislative, Q1 2025
■ Single Market Strategy	non-legislative, Q2 2025
■ First Omnibus package on sustainability	legislative, Q1 2025
■ Second Omnibus on investment simplification	legislative, Q1 2025
■ Third Omnibus package, including on small mid-caps and removal of paper requirements	legislative, Q2 2025
■ Revision of the Sustainable Finance Disclosure Regulation	legislative, incl. impact assessment, Article 114 TFEU, Q4 2025
■ Digital Package	legislative, incl. impact assessment, Q4 2025
■ European Business Wallet	legislative, incl. impact assessment, Article 114 TFEU, Q4 2025
■ Clean Industrial Deal	non-legislative, Q1 2025
■ Action plan on affordable energy	non-legislative, Q1 2025
■ Industrial Decarbonisation Accelerator Act	legislative, incl. impact assessment, Article 114 TFEU, Q4 2025
■ EU Start-up and Scale-up Strategy	non-legislative, Q2 2025
■ Communication on a Savings and Investments Union	non-legislative, Q1 2025
■ Review of the Securitisation Framework	legislative, incl. impact assessment, Article 114 TFEU, Q2 2025
■ Digital Networks Act	legislative, incl. impact assessment, Article 114 TFEU, Q4 2025
■ AI Continent Action Plan	non-legislative, Q1 2025
■ Quantum Strategy of EU	non-legislative, Q2 2025
■ EU Space Act	legislative, incl. impact assessment, Article 114 TFEU, Q2 2025
■ Bioeconomy Strategy	non-legislative or legislative, Q4 2025
■ Targeted revision of the REACH Regulation	legislative, Article 114 TFEU, Q4 2025
■ Roadmap towards ending Russian energy imports	non-legislative, Q1 2025
■ Sustainable Transport Investment Plan	non-legislative, Q3 2025

A new era for European Defence and Security

■ White Paper on the Future of European Defence	non-legislative, Q1 2025
■ EU Preparedness Union Strategy	non-legislative, Q1 2025
■ Critical Medicines Act	legislative, Q1 2025
■ Strategy to support medical countermeasures against public health threats	non-legislative, Q2 2025
■ EU Stockpiling Strategy	non-legislative, Q2 2025
■ New European Internal Security Strategy	non-legislative, Q1 2025
■ New rules on drug precursors	legislative, incl. impact assessment, Articles 114 and 207 TFEU, Q4 2025
■ Firearms Trafficking Directive	legislative, incl. impact assessment, Article 83 TFEU, Q4 2025
■ Action plan on the cybersecurity of hospitals and healthcare providers	non-legislative, Q1 2025
■ New common approach on returns	legislative, Article 79(2) TFEU, Q1 2025
■ European Migration and Asylum Strategy	non-legislative, Q4 2025

Supporting people, strengthening our societies and our social model

■ A new action plan to implement the European Pillar of Social Rights	non-legislative, Q4 2025
■ Quality jobs roadmap	non-legislative, Q4 2025
■ Union of Skills	non-legislative, Q1 2025
■ 2030 Consumer Agenda, including an action plan for consumers in the Single Market	non-legislative, Q4 2025

Sustaining our quality of life: food security, water and nature

■ European Climate Law amendment	legislative, Article 192(1) TFEU, Q1 2025
■ Vision for Agriculture and Food	non-legislative, Q1 2025
■ Common Agricultural Policy simplification package	legislative, Q2 2025
■ Ocean Pact	non-legislative, Q2 2025
■ European Water Resilience Strategy	non-legislative, Q2 2025

Protecting our democracy, upholding our values

■ European Democracy Shield	non-legislative, Q3 2025
■ EU strategy to support, protect and empower the civil society	non-legislative, Q3 2025
■ Roadmap for Women's Rights	non-legislative, Q1 2025
■ New equality strategies for LGBTIQ and Anti-racism	non-legislative, Q4 2025

A global Europe: Leveraging our power and partnerships

■ Pact for the Mediterranean	non-legislative, Q3 2025
■ EU strategic approach to the Black Sea/ Black Sea Strategy	non-legislative, Q2 2025
■ Joint Communication on a new Strategic EU-India Agenda	non-legislative, Q2 2025

Delivering together and preparing our Union for the future

■ Post-2027 Multiannual Financial Framework proposals	legislative, Article 312 TFEU, Q3 2025
■ An EU fit for enlargement: policy reviews and reforms	non-legislative, tbd

The Commission work programme structure



Annex I: **New initiatives**

This annex lists the flagship initiatives the Commission intends to adopt in 2025 to deliver on its priorities. It also includes omnibus packages and simplification proposals as well as other initiatives that will simplify legislation to streamline permit granting, authorisations and reporting requirements.



Annex II: **Annual plan on evaluations and fitness checks**



Annex III: **List of pending proposals**



Annex IV: **List of intended withdrawals**



Annex V: **List of repeals**

2025 Commission work programme - key figures

➤ **51**

New Policy Initiatives

➤ **11 out of 18**

Legislative initiatives are packages or initiatives with simplification objective or significant simplification dimension.

➤ **37**

Evaluations and Fitness Checks, kickstarting a process to stress-test the stock of EU legislation, to identify potential to simplify, to reduce costs and to consolidate rules.

➤ **37**

Proposals for withdrawal

➤ **4**

Proposals to repeal

➤ **123**

Pending proposals